BRIEFING PAPER
Number 6964, 14 November 2016

Accident and Emergency Statistics: Demand, Performance and Pressure

By Carl Baker

Inside:
1. Introduction
3. How long do patients spend in A&E?
4. Emergency Admissions
5. Scotland
6. Wales
7. Northern Ireland
Contents

Pressure on A&E in England: summary 3

1. Introduction 5
   1.1 Summary statistics 5
   1.2 Types of emergency care 6

   2.1 How many people attend A&E? 7
   2.2 Who attends A&E? 9
   2.3 When do people attend A&E? 10
   2.4 Why do people attend A&E? 12

3. How long do patients spend in A&E? 13
   3.1 How are A&E waiting times measured? 13
   3.2 The Four-Hour Wait: Trends 16
   3.3 Time to initial assessment 19
   3.4 Time to treatment 20
   3.5 Total time in A&E 20

4. Emergency Admissions 23

5. Scotland 24

6. Wales 26

7. Northern Ireland 28


Cover image copyright: New Ambulance, attributed to Brian Kellett, licence CC-BY-NC-SA 2.0
Pressure on A&E in England: summary

In 2016 there have been an average of 2,500 more attendances at major A&Es every day compared with 2015. That is a 6% increase.

In the last year, 15% of people spent more than 4 hours in major A&E departments. This has risen from 5% five years ago.

74% of A&E patients who are eventually admitted to hospital spend longer than 3 hours in A&E. 22% spend more than 3h50m but less than 4h0m.

People aged 80+ have the highest rates of A&E attendance. Year-on-year increases in rates did not vary substantially between age groups.

Over the last year, Hillingdon Hospitals had the highest % of patients spending over 4 hours in major A&Es. Luton & Dunstable had the lowest.

In 2016, an average of 1,372 people each day waited 4+ hours for admission to hospital via A&E. Five years ago the figure was 255 per day.

Monday has the most attendances at A&E. On average is 14% busier than Friday, which has the lowest attendances.

Three-fifths of A&E attendances arrive between 9am and 6pm. 8% are between midnight and 6am. The early hours are busiest on Sundays.

The above data refers to England only. Equivalent data for Scotland, Wales and Northern Ireland (where available) is given in sections 5-7 below.
A&E waiting times in England: patients spending over 4 hours in major A&E departments

% over 4 hours
- 2 - 8
- 8 - 14
- 14 - 20
- 20 - 26
- 26 - 32

Data covers the year to September 2016.

Each marker represents an NHS trust. The relative size of markers shows the number of attendances at major A&E departments. The colour shows the percentage spending over 4 hours in A&E, with a darker colour showing longer waiting times.

Data source: NHS England/NHS Digital
1. Introduction

1.1 Summary statistics

**Attendance & Admissions**

- In 2015/16 there were 22.9 million attendances at England’s A&E departments, of which 65% were at major emergency departments (‘type 1’) which operate a consultant-led 24 hour service. The remainder were at minor injury units, walk-in centres, and single speciality facilities.¹
- Total attendance increased by 2.2% compared with 2014/15 – equivalent to an average of 1,400 more people attending A&E each day.
- In 2016 at major A&E departments, the increase in attendance appears to be accelerating, at 6.3% more than 2015 – an average of 2,500 more attendances each day.
- There were 4.1 million emergency admissions to hospital via A&E in 2015/16 – up 2.8% on the previous year and up 12.5% on five years ago.
- Those aged 80+ are most likely to attend A&E. Of working age adults, those aged 20-24 have the highest rate of attendance at A&E.
- Most A&E attendances occur between 9am and 6pm, with 11am being the time with the highest attendances. Monday is the busiest day in terms of attendance levels.
- Dislocation/joint injury/fracture/amputation is the most common category of first diagnosis for A&E patients, followed by gastrointestinal conditions.

**Performance**

- There are a variety of measures of waiting times at A&E, including average time to treatment, average time spent in A&E, and percentage of patients spending less than four hours in A&E.
- The number and percentage of patients spending over four hours in A&E has risen in recent years. In the quarter to March 2016, over 18% of patients in type 1 departments spent over 4 hours in A&E – the highest for over a decade. The target for 95% of all attendees to be discharged, admitted or transferred within 4 hours has not been met in the monthly data since July 2015.
- Long waits for admission have also become more frequent, with the numbers waiting over 4 hours for admission after a decision to admit had been made increasing by 26% over the last year and by 130% over the last two years.

**UK Countries**

- Relative to population size, Northern Ireland has the highest rate of attendance at major A&E departments of UK countries. Once we include minor A&E departments, England’s total rate of attendance is higher.

¹ NHS England, A&E Attendances and Emergency Admissions
• On the four-hour measure, recent performance at hospital A&Es in Scotland is slightly better than in England. Wales has a higher proportion of A&E episodes lasting over 4 hours than England or Scotland. Northern Ireland has the highest percentage in the UK, with over a quarter of patients spending over 4 hours in major A&E departments in 2015/16.

Data in this briefing paper is presented at a national level with some regional and provider-level summaries. Data for individual local providers or NHS regions is available for many of the measures discussed here, and can be obtained by contacting the Library or consulting the sources referenced in this document.

1.2 Types of emergency care

Emergency care departments are divided into a number of types corresponding to different levels of care provision.²

Type 1 (or ‘major’) departments are defined as those with a consultant led 24-hour service with full resuscitation facilities and designated accommodation for the reception of accident and emergency patients.³ They are sometimes known as ‘major’ A&E departments, and are the kinds of large facilities that are traditionally associated with A&E. Type 1 departments make up around two-thirds of all A&E attendances in England.

Type 2 departments are consultant led facilities with a single speciality, such as ophthalmology or dentistry. An example of this is Moorfields Eye Hospital in London.

Type 3 departments are other types of A&E/minor injury unit with designated accommodation. They may be doctor-led or nurse-led and treats at least minor injuries/illnesses. They can be routinely accessed without appointment. They exclude services which are mainly or entirely appointment-based (e.g. GP Practice or Out-Patient Clinic). NHS walk-in centres are also excluded. Type 3 departments make up around a third of all A&E attendances.

When considering A&E statistics it is important to know which types of department are being discussed. A&E data sometimes refers only to Type 1 (major) departments, and such data is not comparable with data which refers to all A&E departments. Two key differences, which will be explored further below, are as follows: first, waiting times at type 1 departments are typically higher than at

---
² NHS Data Dictionary
³ In England and Northern Ireland these are called ‘Type 1’. In Wales they are known as ‘Major A&E’. Scotland has a category called ‘Emergency Department’ which is broadly similar but more loosely defined: ‘larger A&E services that typically provide a 24-hour consultant led service’ (emphasis mine)
other departments; second, very few patients are admitted to hospital from type 2 or 3 departments.

In England, providers vary in their provision of emergency care. Some (e.g. community health trusts) provide only minor emergency services such as walk-in centres. Some (e.g. many acute health trusts) provide only major A&E units. However, some providers offer a range of service levels – i.e. a major A&E unit plus some other minor

It is important to keep this distribution in mind while considering A&E performance figures. Figures for type 1 departments only are often given separately to figures for all departments, for reasons that will be discussed below. But for some providers there is no distinction between type 1 provision and all A&E provision, and their performance for ‘type 1 only’ and ‘all departments’ will be identical. On the other hand, some A&E providers will not appear at all in ‘type 1 only’ statistics since they operate no type 1 facilities.


The following three sections of this briefing focus on data for England. Sections 5-7 cover data on A&E services in Scotland, Wales and Northern Ireland.

2.1 How many people attend A&E?

In 2015/16 there were 22.9 million attendances at England’s A&E departments, of which 15.0 million (around two-thirds) were at type 1 (major) emergency departments. Total attendance increased by 2.3% compared with 2014/15 – equivalent to an average of 1,400 more people attending A&E each day in the whole of England. Attendance at major emergency departments was up 2.3% on 2014/15, equivalent to an extra 940 people attending major emergency departments each day.

In the first six months of 2016/17, attendance at all departments has risen 4% over 2015/16, and at attendance at major departments is up 4.2%.

Chart 1 looks at longer-term annual trends over the past decade. It shows that most of the rise in total attendance is due to minor departments – mostly type 3 departments such as minor injury units and urgent care centres. Attendance at such departments nearly doubled between 2004/05 and 2014/15, while attendance at major emergency departments rose 10%. However, some of the increase in type 3 attendance

---

4 NHS England, A&E Attendances and Emergency Admissions
attendance is due to better recording and changes in classification of existing services rather than new attendance.

Over the past four years the increases in attendance at major and minor departments have been of a similar scale. Attendance at type 2 (single speciality) departments has not changed substantially over this period.

**Chart 1**: Annual A&E attendance, England, 2004-2016

![Chart 1: Annual A&E attendance, England, 2004-2016](image)

**Chart 2** shows a detailed comparison of monthly A&E attendance since 2011. The dark green line shows 2016, the light green line shows 2015, and other years are coloured grey. As the chart shows, attendances in early 2016 were markedly higher than recent years. The chart also shows clear annual trends in attendance, with peaks in the late spring and summer, and troughs in August, January and (sometimes) April.

**Chart 2**: A&E attendance in England, 2011-2016 comparison

Type 1 departments only, Monthly data – average attendances per day

![Chart 2: A&E attendance in England, 2011-2016 comparison](image)
When population size is taken into account, overall A&E attendance is higher in England than in other UK countries, as Chart 3 shows. This is mainly because attendance at minor A&E departments (e.g. walk in centres) is markedly higher in England than elsewhere in the UK. If we consider only major emergency departments, e.g. hospital A&E departments, Northern Ireland has attendance rates 19% higher than England. 5

Chart 3: A&E attendance per 1,000 population: comparison of UK countries, 2015/16
Calculated using ONS mid-year population estimates 2015

2.2 Who attends A&E?

There are clear trends in A&E attendance by age. Chart 5 (overleaf) shows the number of attendees in each age group relative to population size (the number of attendances per 1,000 population). It is also broken down by gender. 6

Chart 4: A&E attendances by gender and age group, 2014/15
Annual rate per 1,000 population

People aged 80+ are most likely to attend A&E. Of working age adults, however, those aged 20-24 are more likely to attend than any other age bracket. As Chart 5 shows, however, the sharp rise in attendance rates

5 ONS Mid-Year Population Estimates, 2015
6 Accident and Emergency Attendances in England - 2014-15
among those older than 65 does not reflect a higher number of attendances among members of this age, but rather reflects the fact that the size of the population for these older age groups is smaller, and so a greater proportion of those age groups are presenting at A&E. In practice this means that on average, one-fifth of A&E attendees are aged 65 or above and one-quarter are aged 19 or younger.

Gender differences in A&E attendance vary by age group. As Chart 5 shows, among children aged 0-14, boys are more likely to attend A&E. Among those aged 15-29, women are more likely to attend A&E. From age 35 upwards, the rate of men attending A&E is slightly higher than women.

The picture changes somewhat when we consider only those patients who arrive by ambulance. Rates among those of working age are significantly lower than their base attendance rates, while rates of arrival by ambulance among older people are broadly similar to attendance rates for those age groups more generally. Nevertheless, 20-24 year olds still have higher rates of attendance by ambulance than other working-age adults on this measure.

Research by QualityWatch suggests attendances for those aged 85+ have risen 20% more than would be predicted by population growth alone, and that older people tend to spend longer in A&E.7

2.3 When do people attend A&E?

As discussed above, Chart 3 shows trends in A&E attendance across the year – with the peak in late spring and early summer and troughs in August and January.8

---

7 http://www.qualitywatch.org.uk/focus-on/ae-attendances
8 Accident and Emergency Attendances in England - 2014-15
In terms of days of the week, Monday is the busiest day at A&E with attendance 13% above the daily average and also 12% above the next-busiest day, Sunday. 11am on Monday is the single busiest hour. Figures 2 and 3 illustrate this and other trends for all days and times in a week – showing also that the early hours of Saturday and Sunday are busier than other nights. The quietest time is 5am on Wednesday. Note that “busier” and “quieter” here refer only to the number of attendees. Whether a department is perceived as “busy” at any given time will also depend on other factors such as staffing levels. These figures represent the pattern throughout the year and that there will be significant divergence between particular days and weeks.

Figure 2: Heatmap of A&E attendance by day and time, 2014/15
Darker shading indicates higher attendance

Figure 3: Highest and lowest hours by total A&E attendance
Green = highest 20%, Blue = lowest 20%

9% of attendances are between the hours of midnight and 7am, while 53% occur between 9am and 6pm.

As one would expect, the attendance pattern at A&E is not the same for all types of patients. Figures 4 and 5 show heatmaps for attendances related to road accidents and assault. Road accident-related attendances are highest at around 18:00 on weekdays. Attendances after assault are much higher in the early hours of Sunday than at any other time. They are also higher throughout the weekend than during the week.

Figure 4: Heatmap of A&E attendance for road accidents, 2014/15
Darker shading indicates higher attendance
2.4 Why do people attend A&E?

The Hospital Episode Statistics data contains some information on A&E attendances by ‘patient group’. This shows that in 2013/14 1.2% of attendances came after a road traffic accident, 19.9% after an ‘other accident’ 1.9% after a sports injury, 0.7% after assault and 0.6% after deliberate self-harm. Over 70% of attendances were recorded as ‘other’, i.e. not given a specific category. 9

The data gives further details on the primary diagnosis which patients receive in emergency departments, as summarised in Table A. This gives some insight into the kinds of conditions for which people attend A&E.

Table A: Most common first recorded diagnoses at A&E, 2014/15
Rounded to the nearest thousand

<table>
<thead>
<tr>
<th>Diagnosis</th>
<th>Number</th>
<th>Change since 2013/14</th>
</tr>
</thead>
<tbody>
<tr>
<td>Diagnosis not classifiable</td>
<td>2,989,000</td>
<td>+13.4%</td>
</tr>
<tr>
<td>Dislocation/fracture/joint injury/amputation</td>
<td>843,000</td>
<td>-0.1%</td>
</tr>
<tr>
<td>Gastrointestinal conditions</td>
<td>723,000</td>
<td>+1.6%</td>
</tr>
<tr>
<td>Laceration</td>
<td>697,000</td>
<td>+0.2%</td>
</tr>
<tr>
<td>Sprain/ligament injury</td>
<td>681,000</td>
<td>-1.0%</td>
</tr>
<tr>
<td>Soft tissue inflammation</td>
<td>658,000</td>
<td>0.0%</td>
</tr>
<tr>
<td>Respiratory conditions</td>
<td>603,000</td>
<td>+9.9%</td>
</tr>
<tr>
<td>Contusion/abrasion</td>
<td>487,000</td>
<td>-0.1%</td>
</tr>
<tr>
<td>Cardiac conditions</td>
<td>455,000</td>
<td>+2.9%</td>
</tr>
<tr>
<td>Ophthalmological conditions</td>
<td>428,000</td>
<td>+20.7%</td>
</tr>
<tr>
<td>Head injury</td>
<td>395,000</td>
<td>-12.0%</td>
</tr>
<tr>
<td>Nothing abnormal detected</td>
<td>351,000</td>
<td>-5.2%</td>
</tr>
<tr>
<td>Urological conditions (incl cystitis)</td>
<td>344,000</td>
<td>+6.0%</td>
</tr>
<tr>
<td>ENT conditions</td>
<td>329,000</td>
<td>+17.1%</td>
</tr>
<tr>
<td>Local infection</td>
<td>297,000</td>
<td>+6.6%</td>
</tr>
<tr>
<td>Muscle/tendon injury</td>
<td>266,000</td>
<td>+7.2%</td>
</tr>
<tr>
<td>Central nervous system conditions (exc stroke)</td>
<td>264,000</td>
<td>+5.3%</td>
</tr>
<tr>
<td>Infectious disease</td>
<td>202,000</td>
<td>+33.0%</td>
</tr>
<tr>
<td>Poisoning (inc overdose)</td>
<td>164,000</td>
<td>-3.9%</td>
</tr>
<tr>
<td>Gynaecological conditions</td>
<td>158,000</td>
<td>+6.1%</td>
</tr>
</tbody>
</table>

The recent QualityWatch report on A&E found little evidence that the complexity of cases in A&E has increased. The proportion of people with one or more long-term conditions attending A&E has not changed notably.

Table B summarises the most common recorded first treatments of those attending A&E. Of all valid records, almost 37% of attendances resulted in guidance or advice, and a further 12% resulted in no treatment - totalling almost half of recorded attendees.

9 Accident and Emergency Attendances in England - 2014-15
3. How long do patients spend in A&E?

This section describes the data available for measuring waiting times in A&E departments: different measures, how they relate to each other, and the limitations of each measure for estimating waiting times.

3.1 How are A&E waiting times measured?

The Four-Hour-Measure

The most familiar measure of A&E performance is the ‘four-hour measure’, i.e. the percentage of patients who spend less than four hours between their arrival at A&E and either their discharge, their admission to hospital, or their transfer to another institution. This is the only data point on A&E waiting times published in England’s monthly data.10

The NHS in England has a target that 95% of patients at A&E departments should be discharged, admitted or transferred within four hours of their arrival. This is measured on a quarterly basis against all A&E departments.

One weakness of this statistic is that it is not sensitive to all differences in waiting times. Simply knowing what percentage of patients spend less than four hours in A&E does not conclusively tell us anything about waiting times. Two A&E departments who both met the four-hour target of 95% could nevertheless have very different waiting times, as

---

10 There is also a measure on those waiting over four hours between decision to admit and admission – this will be covered in the section on admissions, below.
Charts 6 shows. Both of the (imaginary) providers in this chart have 5% of patients waiting over four hours. But waiting times at the second provider are clearly lower, since 40% of patients spend less than one hour in A&E, whereas for the first provider only 10% of patients spend less than one hour in A&E. This means that while the four-hour measure is a useful measure of pressures on A&E departments, it does not tell us the whole story about waiting times.

Chart 6: Illustration of two different waiting times profiles showing identical performance on the four-hour measure

Also, because this target measures the entire period a patient spends in A&E, it doesn’t only measure ‘waiting’ time – it also measures the time spent in treatment.

The remaining waiting times measures detailed below are all found in the Hospital Episode Statistics (HES) publications.

**Time to initial assessment**

This indicator measures the time from arrival in A&E to the start of full initial assessment.\(^\text{11}\) The routinely published data covers only those patients who arrive by emergency ambulance. The following measures are published:

- Median
- 95\(^{th}\) percentile
- Longest wait

The target for this measure is that 95\% of patients who arrive by emergency ambulance should receive their initial assessment within 15 minutes of arrival. This indicator is aimed at reducing the clinical risk associated with the time that a patient spends unassessed in the A&E department.

There are data quality issues with this measure since it can be difficult for staff to enter the time of initial assessment for patients in real-time. The published data also contains data quality indicators such as the percentage of attendances with an unknown duration to assessment.

This indicator cannot tell us a full story about waiting times since it only makes up a small proportion of the time that patients typically spend in A&E. Moreover, it may not account for the entirety of a patient’s time

\(^{11}\) Accident and Emergency Attendances in England - 2014-15
waiting in A&E: after initial assessment, a patient will typically have to wait for treatment.

**Time to treatment**

This indicator measures the time from arrival in A&E to the start of a definitive treatment from a decision-making clinician. The following measures are published:

- Median
- 95\textsuperscript{th} percentile
- Longest wait

The target for this measure is that the median wait for treatment should be below 60 minutes.

This measure offers a fuller picture of A&E waiting times than time to initial assessment. However, it does not reflect any divergences in the time spent being treated, which may also be relevant to assessing A&E performance in some cases.

**Total time spent in A&E**

This indicator measures the time from arrival in A&E to departure, whether through admission, transfer or discharge. The following measures are published:

- Median (Admitted patients)
- 95\textsuperscript{th} percentile (Admitted patients)
- Longest wait (Admitted patients)
- Median (Non-Admitted patients)
- 95\textsuperscript{th} percentile (Non-Admitted patients)
- Longest wait (Non-Admitted patients)
- Median (All patients)
- 95\textsuperscript{th} percentile (All patients)
- Longest wait (All patients)

The target for this measure is that 95\% of patients should spend less than four hours in A&E. This corresponds to the target on the four-hour measure discussed above.

Like the four-hour target, this data measures the entire period a patient spends in A&E. As such, it does not only measure time spent ‘waiting’.

---

**A Balanced View**

While each indicator tells us a part of the story regarding A&E waiting times, we should be cautious about isolating any particular measure as the sole representative of A&E performance. Rather, any judgement about the performance of A&E departments should be made on the basis of careful consideration and triangulation of all indicators while keeping the limitations of each measure in mind.
3.2 The Four-Hour Wait: Trends

While the four-hour and its associated target concern all A&E departments, almost all waits over four hours are in major (type 1) departments – almost 98% in the most recent quarter.

Chart 7 shows quarterly data since 2004 on the number of patients spending over 4 hours in major A&E departments. This is not adjusted for changes in attendance over the period. It shows that the number of patients spending over 4 hours in type 1 A&E departments was five times higher in in 2015/16 than in 2005/06, and over three times as high in 2015/16 as 2010/11. In the quarter ending March 2016, a record 695,000 patients spent over 4 hours in A&E. There were an average of 1,140 extra 4-hour waits each day in 2015/16 compared with 2014/15. 12

Chart 7: Number of patients spending over four hours in type 1 A&E departments


Chart 8 (overleaf) shows these changes relative to attendance – that is, as a percentage of all patients attending A&E in a given quarter. Rates underwent only small changes between 2005 and 2010 save for seasonal variation. Between 2010 and 2014 there was been a gradual rise in waiting times on the four-hour measure, both for type 1 departments and for all departments. From 2014 onwards there has been a substantial rise in the proportion of patients spending over 4 hours in A&E. The official target – 95% of patients waiting less than four hours at all A&E departments, measured quarterly – has been breached in the nine most recent quarters. There is no official target which applies just to type 1 departments. On both measures, the quarter ending March 2016 was a new record high for 4-hour waits: 12.1% in all departments, and 18.2% in type 1 departments.

12 NHS England, A&E Attendances and Emergency Admissions
Monthly data tells a slightly more detailed story of the four-hour measure. Chart 9 shows data for major (type 1) A&E departments. There is a clear seasonal effect, with most winters seeing a rise in the percentage of patients waiting over four hours despite (typically) a fall in overall attendance. The final weeks of calendar year 2014 saw the worst sustained performance on this measure since the advent of weekly reporting. The moving average has remained some way above 5% since mid-2013, and no individual week has been below 5% for two years. 13

Chart 10 allows for easier year-on-year comparisons, with each line representing a year of data. It shows how the percentage of patients spending over 4 hours in A&E has been markedly higher in 2016 compared with any other year.

13 NHS England, A&E Attendances and Emergency Admissions
Provider-level data

In the quarter ending September 2016, 115 of 235 providers met the 95% target for all A&E departments, including 61 who recorded less than 0.1% (one-thousandth) of their patients waiting for over four hours. These are all providers operating only minor A&E services. 120 providers did not meet the target, including 72 whose performance was below 90% on the four-hour measure. The ten providers with the lowest performance on this standard in the most recent quarter are shown in Table C. 14

Table C: Providers with the highest percentage of patients spending more than four hours in A&E
All departments, twelve months ending September 2016

<table>
<thead>
<tr>
<th>Provider Name</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Princess Alexandra Hospital NHS Trust</td>
<td>24.0%</td>
</tr>
<tr>
<td>Nottingham University Hospitals NHS Trust</td>
<td>23.1%</td>
</tr>
<tr>
<td>North Middlesex University Hospital NHS Trust</td>
<td>22.9%</td>
</tr>
<tr>
<td>Stockport NHS Foundation Trust</td>
<td>21.9%</td>
</tr>
<tr>
<td>Portsmouth Hospitals NHS Trust</td>
<td>21.7%</td>
</tr>
<tr>
<td>North Bristol NHS Trust</td>
<td>21.3%</td>
</tr>
<tr>
<td>University Hospitals Of North Midlands NHS Trust</td>
<td>19.8%</td>
</tr>
<tr>
<td>Mid Essex Hospital Services NHS Trust</td>
<td>19.3%</td>
</tr>
<tr>
<td>University Hospital Of South Manchester NHS Foundation Trust</td>
<td>19.1%</td>
</tr>
<tr>
<td>Medway NHS Foundation Trust</td>
<td>19.0%</td>
</tr>
</tbody>
</table>

Table D shows the four-hour wait for type 1 departments only. There is no official target referring only to type 1 departments, but it is still meaningful and useful to single out these departments for a number of reasons. Most notably, some providers operate only type 1 A&E facilities

---

14 NHS England, A&E Attendances and Emergency Admissions
and no type 2 or 3 facilities. As such we can only compare the performance of these trusts when we focus on one key type of attendance, since differences in performance might otherwise be explained by differences in service composition.

Table D: Providers with the highest and lowest percentage of patients spending over 4 hours in A&E
Type 1 departments only, 12 months ending September 2016

<table>
<thead>
<tr>
<th>Provider</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Hillingdon Hospitals NHS Foundation Trust</td>
<td>32.2%</td>
</tr>
<tr>
<td>University Hospitals Of Leicester NHS Trust</td>
<td>30.2%</td>
</tr>
<tr>
<td>University Hospitals Of North Midlands NHS Trust</td>
<td>28.5%</td>
</tr>
<tr>
<td>East And North Hertfordshire NHS Trust</td>
<td>28.3%</td>
</tr>
<tr>
<td>Portsmouth Hospitals NHS Trust</td>
<td>27.8%</td>
</tr>
<tr>
<td>West Hertfordshire Hospitals NHS Trust</td>
<td>26.4%</td>
</tr>
<tr>
<td>Aintree University Hospital NHS Foundation Trust</td>
<td>26.1%</td>
</tr>
<tr>
<td>Nottingham University Hospitals NHS Trust</td>
<td>25.7%</td>
</tr>
<tr>
<td>Blackpool Teaching Hospitals NHS Foundation Trust</td>
<td>25.1%</td>
</tr>
<tr>
<td>The Princess Alexandra Hospital NHS Trust</td>
<td>24.7%</td>
</tr>
<tr>
<td>Epsom And St Helier University Hospitals NHS Trust</td>
<td>6.2%</td>
</tr>
<tr>
<td>The Dudley Group NHS Foundation Trust</td>
<td>6.1%</td>
</tr>
<tr>
<td>Surrey And Sussex Healthcare NHS Trust</td>
<td>6.0%</td>
</tr>
<tr>
<td>Birmingham Children’s Hospital NHS Foundation Trust</td>
<td>6.0%</td>
</tr>
<tr>
<td>Harrogate And District NHS Foundation Trust</td>
<td>5.6%</td>
</tr>
<tr>
<td>Homerton University Hospital NHS Foundation Trust</td>
<td>5.4%</td>
</tr>
<tr>
<td>South Warwickshire NHS Foundation Trust</td>
<td>5.2%</td>
</tr>
<tr>
<td>Western Sussex Hospitals NHS Foundation Trust</td>
<td>4.9%</td>
</tr>
<tr>
<td>Sheffield Children’s NHS Foundation Trust</td>
<td>2.9%</td>
</tr>
<tr>
<td>Luton And Dunstable University Hospital NHS Foundation Trust</td>
<td>1.9%</td>
</tr>
</tbody>
</table>

3.3 Time to initial assessment

This measure is routinely published only for patients arriving at A&E by ambulance. The median time to initial assessment for ambulance cases was 3-4 minutes between 2011 and 2014, but has now risen to 7 minutes. 15

The 95th percentile – i.e. the time that the longest-waiting 5% of patients had to wait more than – was just over two hours in July 2016. This has risen from a stable 40-50 minutes between 2011 and 2013. There are quality concerns about this data point since it is particularly sensitive to outliers and to incorrect recording of data.

15 Accident and Emergency Attendances in England - 2014-15
3.4 Time to treatment

The time to treatment measures the time between arrival and first treatment. The median time to treatment – the time which half of patients wait more than and the other half patients wait less than -- is a little over one hour, as Chart 12 shows. This has risen slightly over the last two years. The 95th percentile time to treatment has risen from just over 3 hours to around 3.5 hours. 16

3.5 Total time in A&E

Chart 13 shows the median total time in A&E since 2011. Patients who are eventually admitted to hospital typically spend 60% more time in A&E than those who are not admitted. In March 2015, the median total time in A&E was 2h 24m – 3h 53m for admitted patients and 2h 04m for non-admitted patients. 17
Chart 15 shows the 95th percentile time spent in A&E since 2011. This measure has seen greater change than the median values since 2015. 5% of admitted patients now spend longer than 11 hours in A&E. 5% of non-admitted patients spend more than 5 hours in A&E.

Time spent in A&E varies substantially depending on the patient’s eventual ‘method of disposal’ – that is, the way in which they leave A&E. Chart 15 and Table E illustrate this. Three quarters of patients who are eventually admitted to hospital spend longer than 3 hours in A&E, compared with 21% of those who are discharged with no follow-up and 29% of those who are discharged with a GP follow-up. Of patients who are referred elsewhere, 24% spend longer than 3 hours in A&E. Almost a quarter of all admitted patients are recorded as leaving
A&E in the ten-minute period between 3h 50m and 4 hours of their arrival. As Table E shows, the percentage of admitted patients spending more than 4 hours in A&E has rose from 17% to 25% between 2013/14 and 2014/15. 18

Table E: Total time spent in A&E by method of disposal, 2014/15

<table>
<thead>
<tr>
<th>% departed within time</th>
<th>Admitted / became a lodged patient</th>
<th>Discharged - GP follow up</th>
<th>Discharged - no follow up</th>
<th>Referred</th>
<th>Other (Inc. not known)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 1 hour</td>
<td>4%</td>
<td>19%</td>
<td>26%</td>
<td>23%</td>
<td>32%</td>
</tr>
<tr>
<td>1-2 hours</td>
<td>7%</td>
<td>27%</td>
<td>31%</td>
<td>30%</td>
<td>26%</td>
</tr>
<tr>
<td>2-3 hours</td>
<td>14%</td>
<td>25%</td>
<td>22%</td>
<td>24%</td>
<td>19%</td>
</tr>
<tr>
<td>3-4 hours</td>
<td>49%</td>
<td>25%</td>
<td>17%</td>
<td>20%</td>
<td>17%</td>
</tr>
<tr>
<td>4+ hours</td>
<td>25%</td>
<td>5%</td>
<td>4%</td>
<td>4%</td>
<td>6%</td>
</tr>
<tr>
<td>4+ hours in 2013/14</td>
<td>17%</td>
<td>3%</td>
<td>3%</td>
<td>3%</td>
<td>5%</td>
</tr>
<tr>
<td>% of total patients</td>
<td>21%</td>
<td>20%</td>
<td>38%</td>
<td>12%</td>
<td>9%</td>
</tr>
</tbody>
</table>

18 Accident and Emergency Attendances in England - 2014-15
4. Emergency Admissions

Around three-quarters of all emergency admissions come via A&E departments. Of these, almost 99% are via type 1 (major) A&E departments. In the twelve months to September 2016, 4.2 million patients were admitted to hospital via A&E – a year-on-year rise of 4.0%, and a five-year rise of 15.5%.¹⁹

Chart 16 shows the trend in emergency admissions since 2011. In February 2016 a new monthly record high of 15,961 emergency admissions per day was set. This was 5.2% higher than February 2015.

There has been a marked rise in the number of patients waiting more than 4 hours for admission after a decision had been made to admit them. Chart 19 shows trends. Average rates in summer 2016 are were more than double the rates in winter 2011. In the twelve months to September 2016, an average of 1,200 people waited over 4 hours for admission each day – compared with 250 five years ago.

¹⁹ NHS England, A&E Attendances and Emergency Admissions
The trend is even starker when we consider only those patients who waited over 12 hours for admission after a decision to admit was made. Between August 2010 and November 2014 – a period of 52 months – a total of 747 patients waited more than 12 hours for admission. In the quarter ending March 2015 – a period of 3 months – 987 waited over 12 hours for admission. In one week, the week ending 4th January 2015, there were more 12-hour waits for admission than in the whole of 2011 and 2012 combined. In the past twelve months, an average of 4 people each day have waited over 12 months for admission to hospital.

5. Scotland

In 2015, 1.3 million patients attended Scotland’s emergency departments, down 4.6% on 2014. A further 285,000 patients accessed Scotland’s minor injury units and other urgent care services – up 4.0% on 2013. Chart 19 illustrates the annual trend since 2008.20

In 2015, 6.7% of those attending Scotland’s emergency departments had a total stay of over 4 hours. This is an improvement on 2014’s figure of 7.3%.

Chart 19 shows the trend in Scotland’s emergency departments since 2007. It also shows performance at England’s type 1 departments for comparison. Until 2015 the two been largely comparable in performance. Since then Scotland’s waiting times have improved and England’s have declined.

---

20 ISD Scotland Waiting Times
Among Scottish NHS boards in 2016 (to date), Tayside & Western Isles had the lowest percentage spending more than 4 hours in emergency departments, at 1%. Greater Glasgow & Clyde had the highest percentage spending over 4 hours.

NHS boards also vary in their rates of attendance at A&E, as Chart 21 shows. Greater Glasgow and Clyde had the highest rate in attendance relative to its population size in 2014/15, while Fife, Grampian and Orkney had the lowest rates.\(^\text{21}\)

\(^{21}\) ONS Mid-Year Population Estimates, 2015
6. Wales

In 2015/16 there were 784,000 attendances at Welsh major A&E departments – up 1.4% on 2014/15. Chart 22 shows monthly trends in the average number attending each day since 2009.22

---

22 StatsWales, A&E Waiting Times
A&E departments had a total stay of over 4 hours. Chart 26 shows trends in Wales since 2009 with a comparison to England. Despite the difference in performance, peaks and troughs in performance are roughly matched between England and Wales – see for instance the peaks in long waits in early 2013 and late 2014.

Overall in 2015/16, 22.9% major A&E attendees in Wales spent longer than 4 hours in the department. This is up from 17.9% in 2013/14.

Waiting times vary between local health boards, as does the size of the increase between 2013/14 and 2014/15. As Chart 24 shows, Abertawe Bro Morgannwg (Swansea, Neath Port Talbot & Bridgend) had the highest percentage of 4-hour waits in the three most recent years. Cwm Taf (with A&Es in Merthyr Tydfil and Llantrisant) had the lowest waiting times in the last two years.
Wales publishes data on the mean and median time that patients spend in A&E departments. In June 2016, the median time spent in A&E in Wales was 2 hours 7 minutes while the mean was 2 hours 59 minutes.

7. Northern Ireland

In 2015/16 there were 608,000 attendances at major (type 1) A&E departments in Northern Ireland. This is an increase of 6% on 2014/15. Meanwhile there were 128,000 attendances at type 2 and 3 departments in 2014/15 – down 5% on 2014/15. Chart 25 illustrates these trends since 2008.

Among UK countries, Northern Ireland typically has the highest percentage of patients spending over 4 hours in A&E. In 2015/16, 28% of patients spent over 4 hours in Northern Ireland’s type 1 departments. In 2014/15 the figure was 26%. Chart 28 (overleaf) shows trends since 2008 for type 1 departments, with a comparison to England. Unlike other UK countries, performance did not significantly worsen in winter 2014/15 compared with previous years.

23 Time spent in NHS A&E, Wales
24 Health NI, Hospital Waiting Times
Performance on the four-hour measure varies across Northern Ireland. At three hospitals in 2015/16, more than one-third of patients spent over 4 hours in A&E. At the Royal Belfast Hospital for Sick Children the figure was just over 1 in 10. **Chart 37** shows the figure for each hospital operating a type 1 emergency department.

<table>
<thead>
<tr>
<th>Hospital</th>
<th>2015/16</th>
<th>2014/15</th>
</tr>
</thead>
<tbody>
<tr>
<td>Royal Belfast Hospital for Sick Children</td>
<td>11%</td>
<td>9%</td>
</tr>
<tr>
<td>Daisy Hill Hospital, Newry</td>
<td>17%</td>
<td>17%</td>
</tr>
<tr>
<td>South West Acute Hospital, Fermanagh</td>
<td>18%</td>
<td>11%</td>
</tr>
<tr>
<td>Mater Hospital, Belfast</td>
<td>25%</td>
<td>23%</td>
</tr>
<tr>
<td>Craigavon Area Hospital</td>
<td>28%</td>
<td>22%</td>
</tr>
<tr>
<td>Ulster Hospital, Dundonald</td>
<td>29%</td>
<td>27%</td>
</tr>
<tr>
<td>Altnagelvin Area Hospital</td>
<td>30%</td>
<td>26%</td>
</tr>
<tr>
<td>Causeway Hospital, Coleraine</td>
<td>33%</td>
<td>27%</td>
</tr>
<tr>
<td>Royal Victoria Hospital, Belfast</td>
<td>35%</td>
<td>34%</td>
</tr>
<tr>
<td>Antrim Area Hospital</td>
<td>38%</td>
<td>36%</td>
</tr>
</tbody>
</table>

The number of patients spending over 12 hours in Northern Ireland’s A&E departments has fallen in the last four years after substantial increases between 2008/09 and 2011/12. In 2015/16, twelve-hour waits represented around 0.6% (1 in 156) of attendances at type 1 departments. **Chart 28** shows trends since 2008/09.
Chart 28: Patients spending over 12 hours in A&E, Northern Ireland

<table>
<thead>
<tr>
<th>Year</th>
<th>Patients</th>
</tr>
</thead>
<tbody>
<tr>
<td>2008/09</td>
<td>2,280</td>
</tr>
<tr>
<td>2009/10</td>
<td>3,881</td>
</tr>
<tr>
<td>2010/11</td>
<td>7,379</td>
</tr>
<tr>
<td>2011/12</td>
<td>10,211</td>
</tr>
<tr>
<td>2012/13</td>
<td>5,560</td>
</tr>
<tr>
<td>2013/14</td>
<td>3,109</td>
</tr>
<tr>
<td>2014/15</td>
<td>3,170</td>
</tr>
<tr>
<td>2015/16</td>
<td>3,875</td>
</tr>
</tbody>
</table>
The House of Commons Library research service provides MPs and their staff with the impartial briefing and evidence base they need to do their work in scrutinising Government, proposing legislation, and supporting constituents.

As well as providing MPs with a confidential service we publish open briefing papers, which are available on the Parliament website.

Every effort is made to ensure that the information contained in these publically available research briefings is correct at the time of publication. Readers should be aware however that briefings are not necessarily updated or otherwise amended to reflect subsequent changes.

If you have any comments on our briefings please email papers@parliament.uk. Authors are available to discuss the content of this briefing only with Members and their staff.

If you have any general questions about the work of the House of Commons you can email hcinfo@parliament.uk.

Disclaimer - This information is provided to Members of Parliament in support of their parliamentary duties. It is a general briefing only and should not be relied on as a substitute for specific advice. The House of Commons or the author(s) shall not be liable for any errors or omissions, or for any loss or damage of any kind arising from its use, and may remove, vary or amend any information at any time without prior notice.

The House of Commons accepts no responsibility for any references or links to, or the content of, information maintained by third parties. This information is provided subject to the conditions of the Open Parliament Licence.